

THE DOWNS COMMITTEE

Clifton and Durdham Downs (Bristol) Act 1861

Reply to Sam Wilcock

To : Members of the
Downs Committee

Telephone 0117 9223758
E-mail Sam.wilcock@bristol.gov.uk
Date Friday, 13 September 2019

The Lord Mayor and 6 City Councillors

The Rt. Hon. The Lord Mayor Councillor Jos Clark
Councillor Kye Dudd Councillor Peter Abraham
Councillor Donald Councillor Christopher
Alexander Davies
Councillor Paula Councillor Mike Langley
O'Rourke

The Master and 6 Merchant Venturers

Antony Kenny Ross Ancell
Jonathon Baker Simon Cooper
Francis Greenacre Mary Prior
Tim Ross

Dear Member,

You are invited to attend a meeting of the **Downs Committee** to be held at **2.00 pm on Monday, 23rd September, 2019 at The Writing Room - City Hall, College Green, Bristol, BS1 5TR.**

The agenda for the meeting is set out overleaf and the supporting documents are attached.

Yours sincerely,

SAMW

Samantha Wilcock

Democratic Services Section

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Bristol BS39FS
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Website

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Agenda

- 1. Welcome, Introductions and Safety Information**
- 2. Apologies and introductions**
- 3. Minutes of last meeting (Pages 4 - 7)**
- 4. Declarations of interest**

To note and Declarations of Interest raised by Councillors.

5. Public Forum

To consider items of Public Forum sent to the Downs Committee. Interested parties can submit a written statement of approximately one side A4 to the Downs Committee by sending it to Democratic Services by no later than 12noon on Friday 20th September 2019.

- 6. Avon Gorge and Downs Wildlife Project Update (Mandy Leivers and Simon Garrett) (Pages 8 - 9)**
- 7. Downs Maintenance Report (Ben Skuse) (Pages 10 - 12)**
- 8. Events Update (Amanda Sharpe) (Page 13)**
- 9. Finance Update (Kevin Jay) (Page 14)**
- 10. Matters Arising From the Events and Finance Group (Pages 15 - 16)**
- 11. Matters Arising from the Movement and Place Group (Pages 17 - 18)**
- 12. Cycling Provision A4018 (Steven Riley) (Pages 19 - 25)**
- 13. Any Other Business**
- 14. Date of Next Meeting**

The next meeting is scheduled to be held on Monday 18th November at 2pm in Committee Room of City Hall.

Bristol City Council Minutes of the Downs Committee

1 July 2019 at 11.00 am



Members Present:-

Councillors: Councillor Jos Clark, Councillor Peter Abraham, Councillor Donald Alexander, Councillor Kye Dudd, Councillor Christopher Davies, Councillor Mike Langley, Antony Kenny, Ross Ancell, Jonathon Baker, Simon Cooper and Francis Greenacre

Officers in Attendance:- Sam Wilcock, Ben Skuse, Mandy Leivers, Kevin Jay, Amanda Sharpe

1. Welcome, Introductions and Safety Information

Everyone was welcomed to the meeting and introductions were made.

Councillor Jos Clark was introduced as the new Lord Mayor of Bristol City Council and therefore Chair of the Downs Committee.

2. Apologies

Apologies were received from Councillor Paula O'Rourke and Mary Prior and Tim Ross from the Merchant Venturers.

3. Confirmation of Membership Changes

It was confirmed that following the Annual Full Council meeting on 21st May 2019, Councillor Jos Clark would chair the Downs Committee as Lord Mayor.

Councillor Mike Langley was also welcomed as a new member.

Councillor Cleo Lake and Barry Clark were thanked for their service the previous year.

4. Declarations of Interest

There were none.



5. Minutes of the Previous Meeting

The minutes were agreed as a correct record.

6. Public Forum

The following statements were received:

- | | | |
|----|----------------|----------------------------------|
| 1. | Chris Buckall | Use of the Downs |
| 2. | Duncan Ogilvie | Flytipping |
| 3. | Lee Scott | Licence Fee for use of the Downs |
| 4. | Jon Craton | Unauthorised Encampments |
| 5. | Grace Emmerson | Tree Planting |
| 6. | Paul Garrett | By-laws to manage Camper Vans |
| 7. | Susan Carter | Zoo Parking |

Those who submitted statement numbers 2, 4 and 7 were in attendance.

All the statements were noted.

7. Matters Arising from the Movement and Place Sub Group

It was reported that at their meeting of the 25th June, the Sub Group had requested further information on plans for the A4018 including a traffic report in order to present a balanced and informed recommendation to the next full Downs Committee in September.

8. Downs Maintenance Report & Avon Gorge and Downs Wildlife Project

During this item, the Downs Committee agreed (with one objection) that the meeting could be recorded however they asked that requests to record meetings be addressed through the Chair.

It was highlighted for information, that the Downs Committee was not a Committee of Bristol City Council but had agreed to follow the principles of public meetings of the Council such as publically available agendas, minutes and the inclusion of public forum.

Ben Skuse presented his report.

In response officers were thanked for their hard work to alleviate the ongoing effects of traveller's encampments on the Downs. Members of the Downs Committee asked that Bristol City Council and the Mayor be pressed to take a more active role and reconsider the option of a blanket injunction.



9. Events Report

The officer presented the report which had been included within the agenda papers. The following comments were made in response;

- The Events and Finance Sub Group would discuss the incident and Funderworld (**ACTION: AS to report when appropriate**)
- Officers and residents had met the organisers of PRIDE and a phone number would be provided in case of any concerns during the event.
- A Member reported that in his opinion the Foodies Festival which had taken place had been too heavy in food outlets and had less of an education element than in the past. The demonstrations that had taken place also appeared to be oversubscribed. Officers agreed to report comments back to the organisers for consideration in terms of their programme the following year.

It was agreed that the last meeting of the Events and Finance Sub Group would be discussed at the end of the agenda in private session. This was due to elements of commercial sensitivity within the report.

10 Finance Update

The officer presented the report of actual results for 2018-19 and there were no questions asked.

11 Friends of Downs and Avon Gorge Report

Robert Westlake from the Friends of the Downs and Avon Gorge group presented a statement to the Committee which was also circulated. Within the statement it was confirmed that a display would run for three weeks from the 1st October to celebrate the Downs with a Festival of Photography in one of the advertising 'roadside windows'. There would be a launch event at 6pm.

12 Any Other Business

There was none.

13 Date of Next Meeting

The next Downs Committee meeting would take place on 23rd September at 2pm in City Hall.

14 Matters Arising From Events and Finance Sub Group

It was agreed that this item be moved to the end of the agenda to facilitate discussions which were of a commercially sensitive nature within exempt session.



The Master, Tony Kenny outlined the notes of the most recent Events and Finance Sub Group. The following points were made which can be recorded in the public minutes:

- The Sub Group continued to consider the physical effect on the Downs of the large number of events that took place.
- The Sub Group would continue to investigate an improved policy for permission for the use of the Downs by businesses such as fitness groups (**ACTION: SW to report back with any further information regarding the incident raised**).
- A discussion had taken place with the Downs Football League and no complaints were recorded, apart from the ongoing improvements requested for the changing rooms.

Meeting ended at 12.30 pm

CHAIR _____



Summary of activities of the Avon Gorge and Downs Wildlife Project education programme

From July to mid-September we engaged with 981 people through the education programme. As part of the events programme, we ran three guided walks (Butterflies of the Gully, Spiders of the Avon Gorge and Trees of the Granny Downs), a children's holiday event (Mammal detectives) and a Music event for toddlers.

In July, we taught 531 school children. Two schools (Barton Hill Academy and Nova Primary School) visited us for the first time; in one of the classes only four of the 28 children had been to the Downs before.

Over the school holidays 114 children visited for play scheme sessions. Compared to 2018, the number of sessions we ran was down slightly, partly due to a patch of wet and windy weather in August which caused groups to cancel their visits.

During this period we ran our final 'Botany without Boundaries' project sessions with a group of older Asian women from an organisation called Dhek Bhal. This was an Audience Development Plan project, run in conjunction with Bristol Museum and Art Gallery, with funding from Arts Council England, as part of the 'Natural Selection' exhibition.

In the penultimate session, Rhian Rowson from Bristol Museum and Art Gallery and Botanist Libby Houston, led a workshop on creating herbarium sheets from the specimens collected and pressed during the previous session on the Downs. The group also visited the 'Natural Selection' exhibition and we ran an art workshop with the women, decorating greetings cards and book marks with pressed flowers.

For the final session, at Bristol Museum and Art Gallery, we created a display about the project including: a summary of each session and accompanying photos, examples of their herbarium sheets, botanical drawings and pressed flower cards. The women had the opportunity to talk to the public about the project, telling them about the process of making herbarium sheets, and several of them invited family along. At the end of the day we held an evaluation session where we asked the participants what they remembered, what they had learnt and what they had enjoyed. The final report is currently being prepared.

Mandy gave talks about the wildlife of the Avon Gorge and Downs, and the work of the project, to three groups (The Parkinson's Society, St Monica's Trust and Downend Ladies Club).

We attended both days of the Downs Festival. We took along our display and range of leaflets and talked to festival goers about the wildlife of the Avon Gorge and Downs. Later in September we'll also be taking along our stand to the University of Bristol Freshers' 'Welcome Fair'.

The Avon Gorge & Downs Wildlife Project partners began to draw together their ideas for a three-year National Lottery Heritage Fund (NLHF) bid covering both sides of the Gorge, the Downs and Leigh Woods. Meetings have already taken place to prepare for this bid (the deadline for submission is the 19th November).

Avon Gorge and Downs Wildlife Project – plans for a National Lottery Heritage Fund bid

The Avon Gorge and Downs Wildlife Project has been running since October 1999 with the aim to *'secure the future of the outstanding wildlife interest of the Avon Gorge and Clifton and Durdham Downs and to raise awareness and understanding of this unique location and its importance to people and wildlife'*.

It is a partnership of Bristol City Council, the Downs Committee, Merchant Venturers, Bristol Zoo Gardens, Natural England, the University of Bristol, and Bristol Zoological Society. We also work with the National Trust, Forestry England and other landowners on the North Somerset side of the Gorge, as well as the Friends of the Downs and Avon Gorge.

There are three main strands to the Project: surveying and monitoring; habitat management; and the education programme.

The Project has been running very successfully, but there is an ambition to expand the education/community engagement programme across the two sides of the Gorge, increase the level of engagement beyond what is possible with current resource, and investigate the longer-term sustainability and resilience of the Project. We have the opportunity to apply for a grant of up to £250,000 from the National Lottery Heritage Fund, a funding level which is decided upon regionally by the NLHF. The Project has an excellent track record, and the project aims are aligned with many of the NLHF's strategic outcomes, so this appears to have an excellent fit. In particular, the recent Audience Development Plan highlighted the fact that there are many and diverse communities in Bristol who don't yet connect with this important landscape, and the small number of pilot projects carried out has shown a demand to engage, showing great benefit for the participants. This wider engagement will also benefit the site through more people valuing its importance for both people and wildlife. The NLHF will only fund new work, not existing, so the current funding pledges to the Project from Downs Committee and Bristol Zoological Society are crucial to maintaining current delivery.

An additional one-off contribution from Forestry England and The Downs Committee unlocks the ability to apply for this grant. Some of this money may be needed to prepare this bid. The rest will be used as match funding, and towards the preparation of an even larger bid to take the whole Project to a much bigger level, looking at natural and built heritage across the landscape as a whole. However, this current bid is just for the education/community engagement programme, and to look at the best ways of ensuring the sustainability of the Project into the future.

It is proposed that the Project consolidates the partnership to fully include the National Trust and Forestry England, with an updated and strengthened partnership agreement. This facilitates the expansion of the programme across the landscape (covering the Downs, the whole of the Avon Gorge and Leigh Woods). We will ensure that our bid is shaped to support existing AGD delivery on the Downs and Bristol side of the Gorge, and allows us to expand the programme (for instance the seasonal education officer becomes full-time) as well as supporting delivery on the North Somerset side.

A Project Enquiry Form was submitted to NLHF in August, and a telephone call has recently taken place to expand on some information which could not be fitted in to the 800-word limit of the PEF. A meeting is being scheduled with NLHF in late September or early October, and we are hoping to submit by the 19 November deadline. If this proves impossible, then the bid will go for the next deadline in March 2020.

A series of meetings is currently taking place between the Project partners to bring together the information required and to plan the education/community engagement programme detail to be able to submit the bid in the required format. The outline plan is to apply for funds to increase education staffing for three years, provide an operating budget, and to also spend money on planning how we best structure the existing Project Partnership and its governance to ensure that the Project is sustainable into the future.

Downs Maintenance Report to Downs Committee 23rd September 2019

It has been a relief this year to write this report and to not have to be talking about dealing with the effects of a drought. This time last year large parts of the Downs were white in colour and the grass was parched and burnt to the point of being dead in some areas. The conditions this summer are much more normal thankfully and as such the ground recovery after events has been much less problematic. This has also been beneficial in being able to provide a good quality of football pitch surface as compared to last.

However this does mean that we are likely to have to be cutting grass for a good few weeks yet before we can transition to more autumnal/winter works.

The 2019/20 Bristol Downs League football season has begun. As ever marking back on 25 football pitches onto the ground has been a big job. Wednesday afternoon Bristol University student football starts again in October.

The annual Downs hay cut has taken place. The larger meadow areas are carried out as part of a city wide hay cut. However there are still some smaller areas that need a hay cut. Areas such as the water works on the Portway, top of the Goat enclosure and the Zoo banks are much smaller and difficult to access so my team carry out the hay cut in these areas.

Going back to the recent droughts of the previous two summers , it seems that it has taken its toll on some of our trees at the Downs. A Beech, two Silver Birches and a Horse Chestnut have died and will be removed in the next couple weeks. Replacements for these trees will be requested if the tree inspection team agree on species and positioning.

Since the last report Bristol Pride and the Downs festival have been the two most significant events that have taken place at the Downs.

Bristol Pride seems to have been a success, both for them in terms of the move to a new site, and us in terms of using a new part of the Downs for event activity. The Downs festival have recently left site and I am happy that with a reasonable amount of work the site will start to recover well. Just the Bristol University welcome fair and the circus to go now and that will be it for another busy year of events at the Downs in 2019.

It is nice to write a report and not to have to mention travellers. Long may that continue. I am though participating in meetings with a recently formed group called “ protect the Downs “. Their aim is to explore options to prevent access by travellers onto some areas of the Downs. Undoubtedly many of, if not all, of the suggestions or requests that might come from this group will have to come to this forum for approval.

Within Bristol City Council Parks I can report that two vacancies still exist. Head of parks and green spaces and the north area parks manager are still being advertised.

The news from our conservation grazing Goats is that the herd is down to two animals now. It appears that old age seems to be taking its toll now. Bristol Zoo vets have been involved throughout and welfare issues are put foremost at all times. Discussions are ongoing about the prospect of replacing with new Goats and/or Sheep going forward. I will keep the committee updated with future developments in this area.

Brief for Request for Approval of Richard Bland Memorial Woodland on Clifton and Durdham Downs.

(To be presented to the Downs Committee at their next meeting 23rd September 2019)

SUMMARY:

Richard Bland sadly passed away in December 2018. Richard was possibly Bristol's leading naturalist and ecologist. He was an active member of several environmental and scientific societies in the city including Bristol Tree Forum and Bristol Naturalists; Society.

Richard was a fountain of knowledge and frequently gave up his time to support and inform a wide range of projects throughout the city. He was the 'go-to-guy' for people from Bristol City Council, Avon Wildlife Trust, Forest of Avon Trust and many others when information was required on rare trees, habitats, local effects on the environment and any aspect of natural history across the South West.

Friends of the Downs and Bristol Tree Forum have approached the Tree Bristol / One Tree Per Child team at Bristol City Council with the proposal of planting a memorial woodland to remember Richard by. The Downs was selected as an appropriate area as Richard loved the area, did much good work around education people of flora and fauna in the vicinity.

We propose to plant a small copse in the area as per map. The general structure of the woodland copse will compose of three large oak trees at its centre surrounded by an understory of smaller woodland species with a focus on native trees to promote wildlife habitats.

STAGES:

The following represents a summary timeline of the project:

- September 2019 Downs Committee approve proposal
- October 2019 Service checks for underground infrastructure and soil tests
- October 2019 Public consultation on scheme with local residents
- December 2019 CAT scan of woodland area
- December 2019 Tree stock ordered through Blaise Nursery
- February 2020 Woodland planted with local school & Friends of the Downs
- April 2020 onwards Maintenance programme begins

Richard Bland Memorial Woodland – Tree Planting Draft

Suggestions from the Steering Group that the woodland should be as the map as an area RB enjoyed and one that may be approved through the Downs Committee. BCC ecologist Becky Belfin has confirmed that, despite the Downs' status as SNCI, the grassland in this area is not particularly species rich and would be suitable for woodland. She has confirmed that non-native oaks such as *Quercus ilex* are unsuitable due to the ongoing work to clear invasive species from the Avon Gorge. The spacing should maintain some sightlines for residents along Ivywell Road.



Location of Copse / Woodland

First draft Tree Planting Plan

Downs Committee – 23rd September 2019 Events Update

Events that have taken place since last Downs Committee meeting:

Tough Mudder – took place on 5 & 6th July 2019.

Bristol Pride – took place on 13th July 2019

The Midnight Walk – took place on 13th/14th July

Downs Festival – took place on 31st August & 1st September. At the time of writing, this event was still in its breakdown phase so we have not yet had a full report back from the organisers on attendance figures. Reports from members of the Events/Site Permissions team who went to the event indicate that it went well and there were no serious issues in the build & live phases of the event.

Upcoming events:

Bristol University Student Union Welcome event – will be on site from 20th September. The event takes place on 27th September and they will be off site on 2nd October. The organisers are currently looking at whether they can reduce the number of days they're on site by using an alternative marquee contractor.

Continental Circus Berlin – will be on site from 23rd September. Shows will run from 25th September – 13th October. This is the first year of the new circus contract with Tony Hopkins Entertainments. Circus Berlin is a traditional circus with a cast of 20 – 30 artists including clowns, acrobats, tightrope walkers and other circus artists.



The Downs

Budget and Forecast 2019/20

In summary, the full year Budget for 2019/20 and latest forecast for 2019/20 is confirmed as follows:

	2019/20 Full Year Budget £	2019/20 Full Year Actual (as at 31/7/19) £	2019/20 Variance £	
<u>Income</u>				
Total Income	350,260	404,378	54,118	Surplus
<u>Expenditure</u>				
Total Expenditure	(350,260)	(445,806)	(95,546)	(Overspend)
Net Position	0	(41,428)	(41,428)	Representing Downs generated net surplus/(Overspend)

Downs Committee Matters Arising Events & Finance Sub Group Meeting 4th September 2019 at 12 noon

Below is a precis of matters that were discussed at the Events and Finance Sub-Group. Note that confidential items discussed within this group cannot be published. For Events, Maintenance and Finance updates see their respective reports in this pack.

Events Update Report

1. **Funderworld:** Organisers had recently met with officers of the Safety Advisory Group who had been satisfied with their cooperation over reported incidents. Funderworld were advised that any future event would require an approved plan for leafleting and advertising.
2. **Bristol Pride:** The event had been very successful at the Downs. The small number of complaints received regarding noise could be mitigated by an altered site layout.
3. **Downs Festival:** The organisers had now left the site. Attendance figures would be confirmed in due course.
4. **University Students Union:** The length of the use of the site in relation to the length of the event itself was noted.

Finance report

The finance report was received and noted. It was reported that there needed to be a plan for the future resilience of the tractor used for the Downs. Following a discussion it was

RESOLVED - that

(1) Parks officers were authorised to hire a tractor for a maximum of two months from the date of purchase.

Funding for the Avon Gorge and Downs Education Manager and Officer

The Sub Group received a report from officers of the Bristol Zoological Gardens and the Avon Gorge and Downs Wildlife Project. It was proposed that a commitment of £27,000p.a. be given for 2020, 2021 and 2022 to enable there to be an application

for a £250,000 grant for a three-year expansion of the project through the National Lottery Heritage Fund.

Following a discussion it was:

RESOLVED - that

(1) It be recommended to the Downs Committee that contributions to the Avon Gorge and Downs Wildlife Project be increased to £27,000 commencing in the current financial year 2019-2020.

Summary of the minutes of the Movement and Place Sub-Group – Monday 9th September 2019

Cycling Provision alongside the A4018

The Sub-Group's considered the drawings outlining the proposed route and made the following points:

Page | 1

- In addition to the existing footway, an additional path would be made accessible all year round which was currently too muddy to be used during the winter months
- An uncontrolled crossing on a raised table would be built where Upper Belgrave Road meets Roman Road. The proposed cycle way would continue in a north bound direction along the trees
- There would be uncontrolled crossings across both the northern and southern arm of Parry's Lane, the southern on another raised table
- The proposed path will come to an end south of Henleaze Avenue
- The flood risk team are currently looking at the possibility of an infiltration basin to provide sustainable drainage in this location; this has no relation to the new path

In response to officers and Sub-Group members' questions, the officer gave the following responses:

- Whilst signage would be used, it would be very difficult to enforce restricted use of the path to pedestrians with cyclists on the existing shared-use path immediately adjacent to the Westbury Road carriageway
- Officers would work with the Grounds Supervisor to ease difficulties to access at the corner of Parry's Lane for some events since certain major events ran access points right alongside this point (Foodies Festival and Funderworld)
- Work could also be done to help reduce any concerns about the potential loss of wildflower meadow at Parry's Lane
- A deeper sub-base would be provided along Westbury Road to help in improving the currently muddy conditions along this route
- There was currently cycle provision from Crow Lane down to Greystoke Avenue and it was hoped that this would help to provide it along Westbury Road
- Any future planning permission could be for the whole loop so that the Seven Sisters Loop could be completed in future with existing Planning permission

Sub-group members made the following additional points:

- People's habits are changing. Usage of the path could open up new areas to use. An improved leisure use up to Henleaze could encourage greater cyclists' use. Recent discussions in Brighton about urban parks demonstrated that the way the Downs was used would help to ensure its vitality

- A more formalised approach may be required in future to the use of wildflower meadows as a result of these proposed changes
- An alternative approach of upgrading the existing pavement should be considered. It was important to avoid setting patterns of use before they were fully understood. The proposed double pathway and cycleway was a cause for concern
- Funding for cycling was important to encourage its use and stop potential log jams along the Downs

The Sub-Group recommended that the proposals be considered in conjunction with the reservations expressed by some members and brought forward to the Downs Committee for a decision to be made.

Leisure Loop

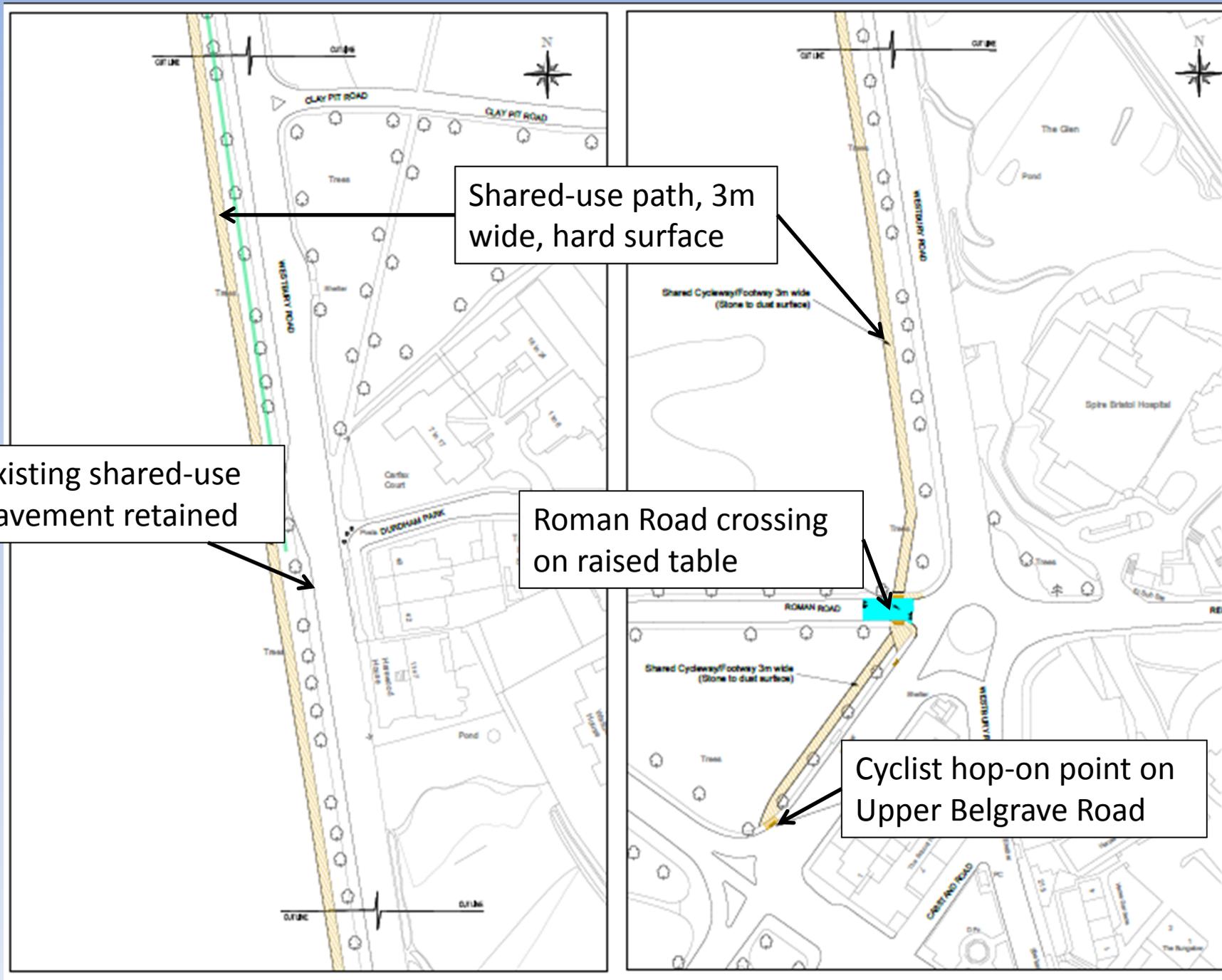
Sub-Group members noted that further progress was required and acknowledged that work was required on the traffic survey to accompany the proposal. It was agreed that a meeting should be set up to discuss this issue further.

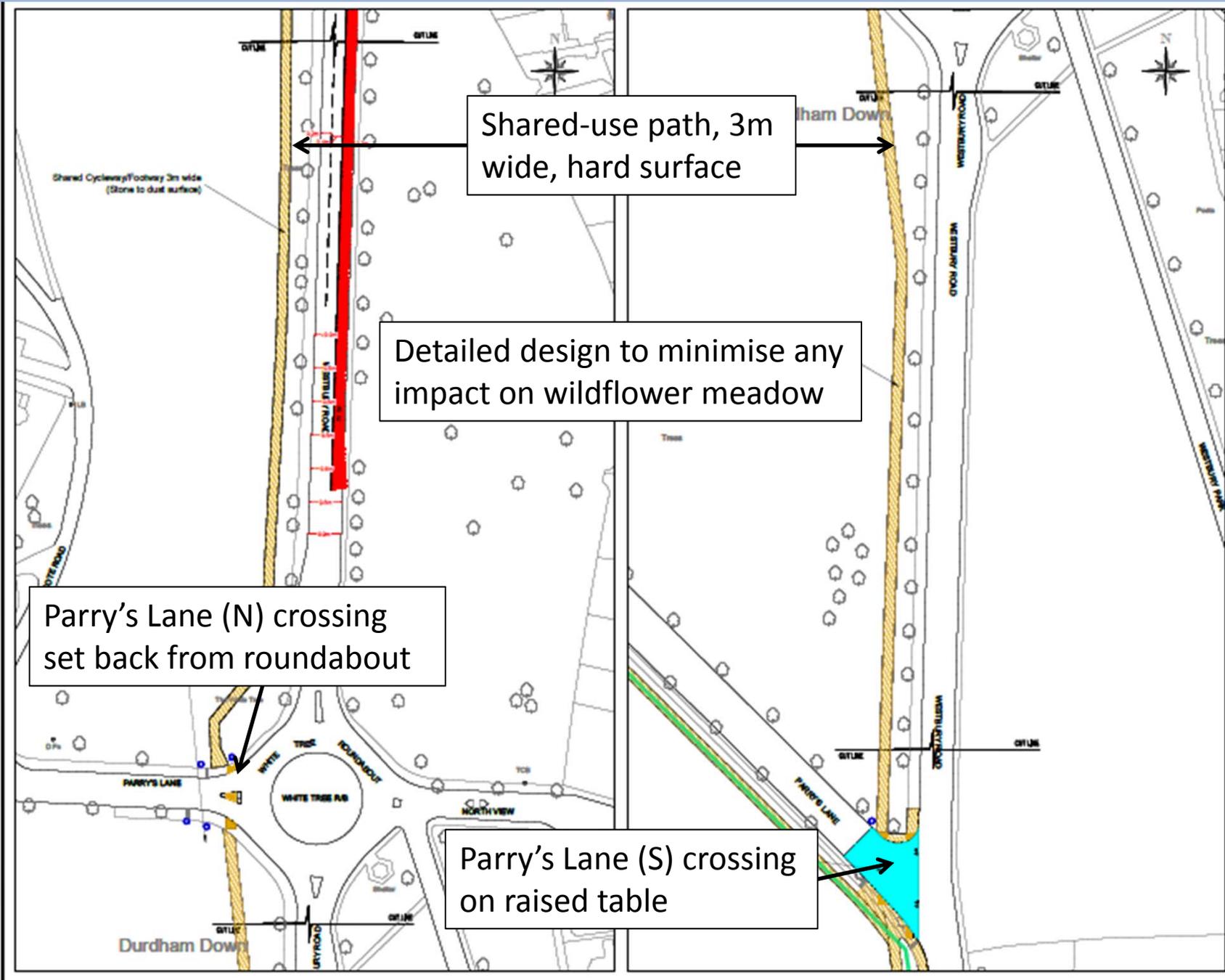
Shared-use walking and cycling path alongside A4018, Westbury Road

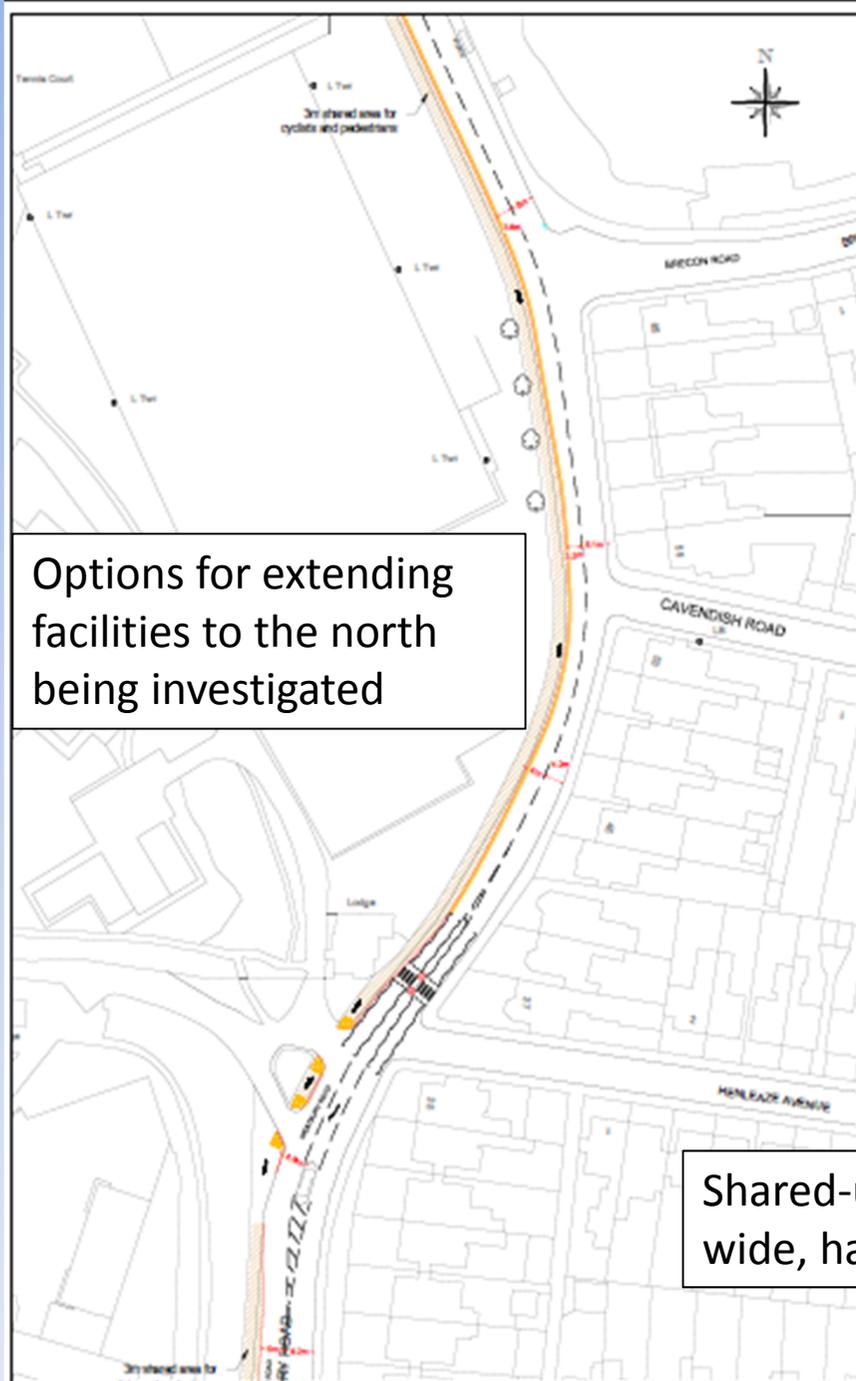
Downs Committee

23 September 2019

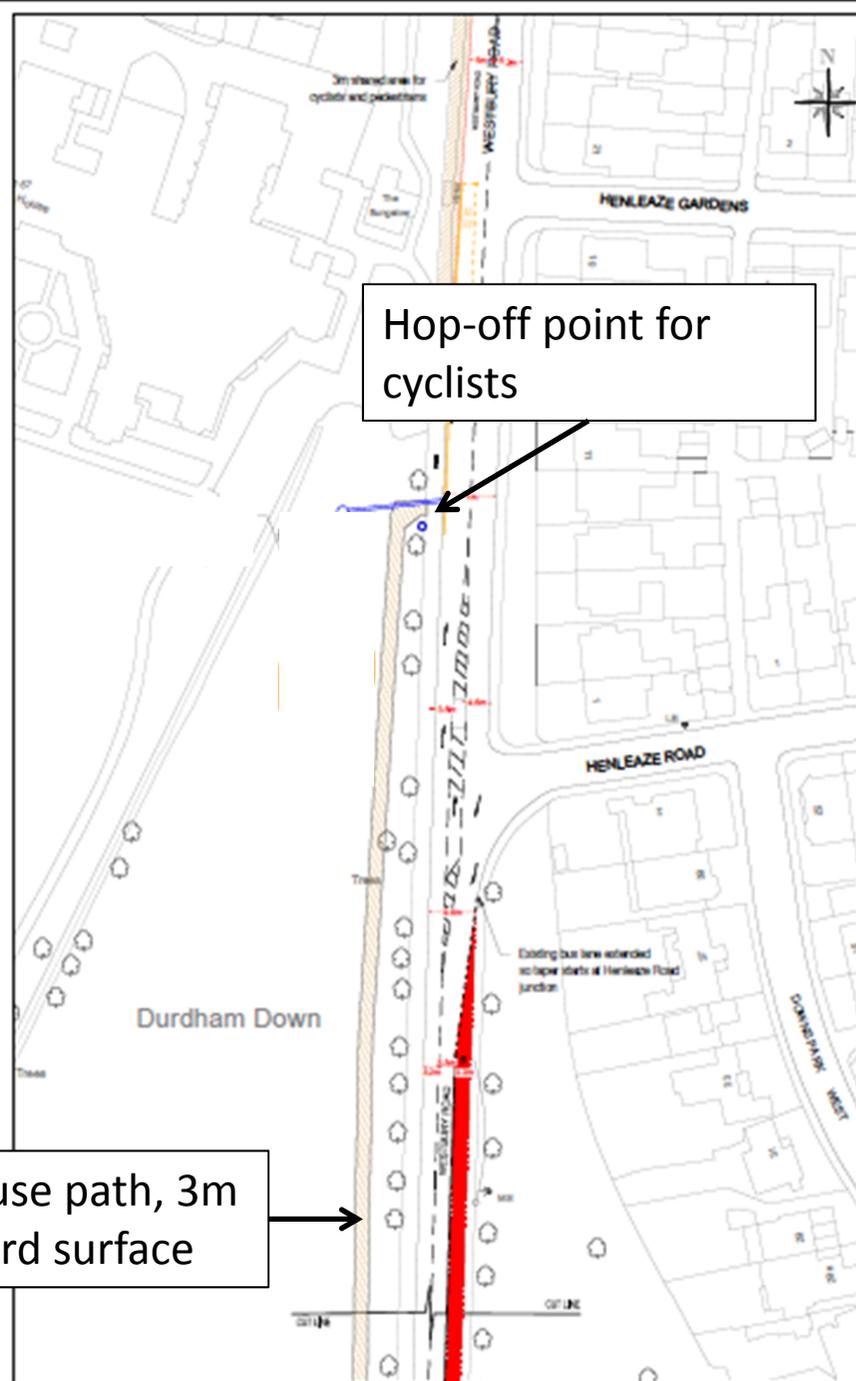
Steve Riley, Project Manager







Options for extending facilities to the north being investigated



Hop-off point for cyclists

Shared-use path, 3m wide, hard surface

4. Do you agree with the proposed improvements to the shared-use path for pedestrians and cyclists on the Downs alongside the A4018?

			Response Percent	Response Total	
1	Strongly agree		19.58%	429	
2	Agree		30.63%	671	
3	Neither agree nor disagree		27.11%	594	
4	Disagree		7.85%	172	
5	Strongly disagree		14.83%	325	
Analysis		Mean: 2.68	Std. Deviation: 1.29	Satisfaction Rate: 41.93	
		Variance: 1.66	Std. Error: 0.03		
				answered	2191
				skipped	139

A shared-use path on the Downs alongside Westbury Road sees much larger agreement (50%) than disagreement (23%); 27% of respondents neither agreed nor disagreed with this proposal. A large number of comments on this part of the proposals came through outside of the questionnaire and are discussed towards the end of this report.

Positive consultation, Feb-Mar 2019

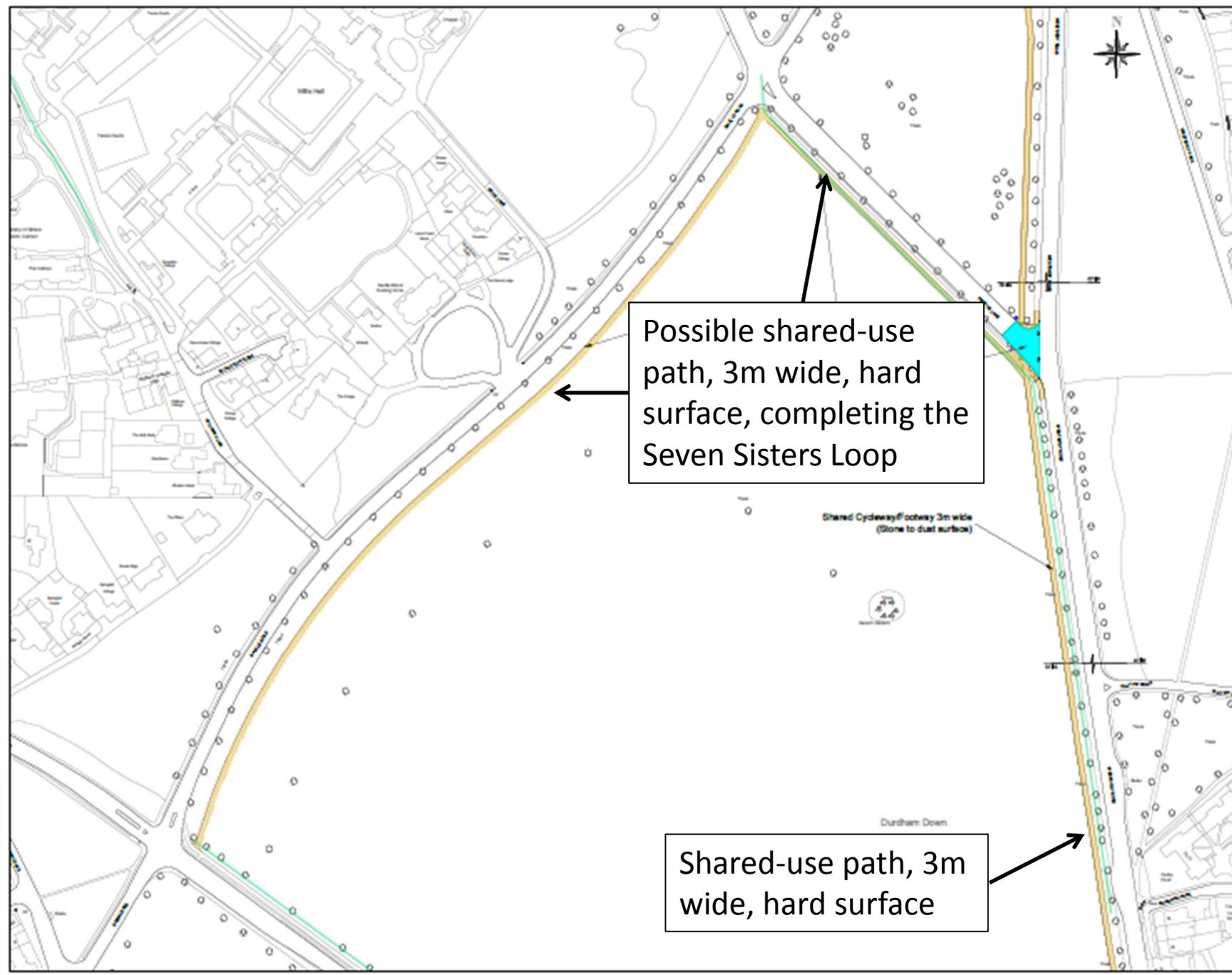
The new shared-use path on the Down alongside Westbury Road

Result: proposal recommended to be kept, this change will be made

Comments in favour	Comments against
530	213

Although the level of support for this element barely surpassed half from responses to the questionnaire, a large number of people provided positive comments on it separately. For this reason, it is suggested that this element of the scheme be retained.

Agreement will also be required from the Downs Committee (whose Place and Movement sub-group support the proposal in principle as part of their aspirations for more leisure cycling routes on the Downs), which will be sought in due course. It is also the only element of the scheme that is not on public highway and will therefore require a planning application. As part of this process, detailed discussions will be held with groups representing people with disabilities, pedestrians, and cyclists to ensure the most appropriate and safest design in terms of access to the path, speeds of cycling, and whether the path is segregated, physically or by painted markings.



Thank you.
Any questions?

Downs Committee

23 September 2019

Steve Riley, Project Manager